

County of Santa Clara HOUSING ELEMENT UPDATE

2023-2031



TABLE OF CONTENTS

Chapter 1: Overview of Housing Element Update 2023-2031	20
Introduction	20
Executive Summary	21
Terminology Used in the 2023 Update	26
Housing Policy and Development in Relation to Smart Growth General Plan Policies and Climate Change Policies	27
The County's Special Role in Housing Production	28
ABAG Allocation Methodology and Unique Aspects of County Planning	29
Sustainable Communities Strategy and Plan Bay Area	30
Community Participation and Outreach	31
Communication Methods	34
Engagement Methods	34
Outreach Events	37
Summary of Feedback	39

TABLE OF CONTENTS

Online Survey Results	42
Ongoing Reporting, Referral Requirements, and Program Maintenance	45
Consistency of the Housing Element with Other Elements of the General Plan	45
Chapter 2: Housing Needs and Production	46
Introduction	46
Unincorporated County Housing Needs	47
Affirmatively Furthering Fair Housing	50
Unincorporated County Housing Development Capacity	58
Opportunities for Energy Conservation	91
Governmental Factors Influencing Housing	93
Non-Governmental Factors Influencing Housing Production	130
Chapter 3: Fifth Cycle Performance Review and Sixth Cycle Housing Strategies and Policies	134
Review of County's Fifth Cycle RHNA Assignment Performance	134

TABLE OF CONTENTS

Recent Unincorporated County Housing Development Activity	135
Review of County's Investment in Countywide Housing Efforts During Fifth Cycle and Beyond	136
2015 Housing Element Update Program Outcomes	139
Sixth Cycle Housing-Related Strategies and Policies	140
Chapter 4: County Housing Strategies, Policies, and Programs	162
Overview	162
List of Implementation Programs	163
Program Descriptions	166

Table 1.1: Summary Capacity to Meet RHNA Allocation	24
Table 1.2: Outreach Efforts and Public Meetings	33
Table 1.3: Communications Methods	34
Table 1.4 Stakeholder and Community Workshops	35
Table 2.1 2022 Household Income Category Thresholds by Household Size	48
Table 2.2 Population Growth Trends	48
Table 2.3 Population by Race in the Unincorporated County, 2000-2019	54
Table 2.4 Summary Capacity to Meet RHNA assignment	59
Table 2.5 Amenities and Hazard utilized to map housing suitability areas	60
Table 2.6: Housing Capacity on Stanford Sites	63
Table 2.7 Housing Capacity on Sites within Unincorporated USAs of the City of San José	66
Table 2.8: Fruitdale / Santa Clara Valley Medical Center Sites	69
Table 2.9: Parkmoor /Burbank Neighborhood	72

Table 2.10: Hostetter Station	74
Table 2.11: Alum Rock / East Foothills Neighborhoods	77
Table 2.12: Cambrian Park Neighborhood	79
Table 2.13: Pleasant Hills Site	82
Table 2.14: Total Probable Units in Unincorporated County 2023-2031	86
Table 2.15: Quantified Objectives Per Income Group	86
Table 2.16: Zoning for a Variety of Housing Types	87
Table 2.17: Residential Development Standards	101
Table 2.18: Parking Requirements	102
Table 2.19: Accessible Parking Requirements	103
Table 2.20: Land Use and Development Application Fees	113
Table 2.21: Land Use and Development Application Processing Timelines	117
Table 2.22: Median and Average Characteristics of Home Sales in Unincorporated Santa Clara County	132

Table 3.1: RHNA, Projections, and Achieved Housing Production	134
Table 3.2: Accessory Dwelling Permit issued 2015-2021	136
Table 4.1: List of Implementation Programs	163
Table 4.2: SHDF NOFA	167
Table 4.3: LEHCs	169
Table 4.4: Homeownership Projects	170
Table 4.5: Empower Homebuyers SCC	171
Table 4.6: Mortgage Credit Certificate (MCC) Program	172
Table 4.7: Below Market Partnership Program	173
Table 4.8: County-Led Housing Development	175
Table 4.9: Joint Development Memorandum of Understanding (MOU)	177
Table 4.10: Housing Trust of Silicon Valley	178
Table 4.11: Santa Clara County CDBG and Housing Coordinators Convenings	179
Table 4.12: Internal County Coordination of Housing Funds and Services	181

Table 4.13: Coordinate with Bay Area Housing Finance Authority	182
Table 4.14: Supportive Housing and Innovation Fund	183
Table 4.15: Santa Clara Fair Housing Consortium	184
Table 4.16: Fair Housing Audit & Education Program	185
Table 4.17: Collaborate with the Santa Clara County Housing Authority (SCCHA)	186
Table 4.18: Permanent Supportive Housing for Persons with a Serious Mental Illness	187
Table 4.19: Tenant/Landlord Dispute Mediation Services	191
Table 4.20: Eviction Diversion Program	193
Table 4.21: San Andreas Regional Center	194
Table 4.22: Homelessness Prevention System	195
Table 4.23: Emergency Assistance Network	196
Table 4.24: City Revenue Agreements	197

Table 4.25: Community Plan to End Homelessness	198
Table 4.26: Temporary Housing Programs	200
Table 4.27: Homekey Application Strategy	201
Table 4.28: Service Enriched Shelter Forgivable Loan Program	202
Table 4.29: LEAB	203
Table 4.30: Farmworker Affordable Homeownership and Farmworker Housing Pilot Program	204
Table 4.31: Asset Management Portfolio Expansion	206
Table 4.32: Minor Home Repair and Maintenance	207
Table 4.33 Community Development Corporations	209
Table 4.34 Expand Access to UPLIFT Program	210
Table 4.35 Housing Suitability and Prioritization Tool for County-Owned Properties	211
Table 4.36: Planning for Housing Development in Unincorporated USAs	213

Table 4.37: In-Lieu Fee Program for State Density Bonus and Affordable Housing	214
Table 4.38: Update of Flood Hazard and Flood Management Information (AB 162)	215
Table 4.39: Assess Farmworker Housing Needs and Collaborate with Other Jurisdictions	216
Table 4.40: Rent Price Monitoring Program	217
Table 4.41: Streamline Accessory Dwelling Unit (ADU) Processing	217
Table 4.42: Housing Adjacent to Transit	218
Table 4.43: Santa Clara County Association of Planning Officials	219
Table 4.44: Digital tracking system for ADUs, JADUs & SB9 units	220
Table 4.45: Joint Urban Development Policies	221
Table 4.46: Update Zoning Ordinance for Re-use of Non-Residential Buildings to Residential	222
Table 4.47: Monitor R/ECAP and Burdened Households Areas	223
Table 4.48: Universal Design in Housing Development	224

Table 4.49: Expanded Streamlining of Agricultural Employee Housing	225
Table 4.50: Adoption of "Reach" Codes	226
Table 4.51: Expand Home Repair and Modifications to Include ADA Upgrades	227
Table 4.52: Training and Support to Homeowners Aging in Place	228
Table 4.53: Fire Safety Standards	229
Table 4.54: Update Safety Element	230
Table 4.55: Adopt Local Hazard Mitigation Plan	231
Table 4.56: Educate Homeowners in High Fire Risk Areas of Hazards	232
Table 4.57: Facilitate State Permit Streamlining Laws	233
Table 4.58: Streamline Multi-Family Housing Development	235
Table 4.59: Tracking and Ongoing Compliance with State Housing Laws	237
Table 4.60: Streamlined Rehabilitation and Replacement	239
Table 4.61: Objective Standards for Multi-Family Housing	240

Table 4.62: Tracking Housing Conditions	241
Table 4.63: Apply for Prohousing Designation	242
Table 4.64: Incentivize Lot Consolidation	243
Table 4.65: SCC Mental Health Department Evans Lane Wellness and Recovery Center	244
Table 4.66: Substance Use Recovery Residences (formerly Department of Alcohol and Drugs Service)	246
Table 4.67: Dispute Resolution Program	247
Table 4.68: Agricultural Worker Housing Workplan	248
Table 4.69: Coordinated Annexation and RHNA Transfer	249

FIGURES

Figure 1.1 RHNA County Assignment	22
Figure 1.2: Housing Element Update Community Participation and Outreach Process	32
Figure 1.3: Housing Issues Priority Rating Exercise (average scores out of five from 167 responses)	42
Figure 1.4: Participant ethnicity (out of 99 responses - 20 participants chose not to answer)	42
Figure 1.5: Participant income Level (out of 80 responses - 39 participants chose not to answer)	43
Figure 1.6: Participant Zip Codes	44
Figure 2.1 Santa Clara County Urban and Rural Areas	46
Figure 2.2 Population Growth Trends	49
Figure 2.3 Unincorporated Santa Clara County Housing Need, by Income Category	50
Figure 2.4: Diversity of Population in Santa Clara County	55
Figure 2.5: Diversity of Population in Santa Clara County	55

FIGURES

Figure 2.6: Racially/Ethnically Concentrated Areas of Poverty (R/ECAPs) in Santa Clara County	56
Figure 2.7: Affordability Index & Displacement Risk	57
Figure 2.8: Affordability Index & Displacement Risk	57
Figure 2.9: Housing Sites on Stanford Campus	63
Figure 2.10: Housing Sites in Parkmoor, Burbank, and Fruitdale/VMC Neighborhoods	70
Figure 2.11: Housing Sites at Hostetter Station	75
Figure 2.12: Housing Sites at Alum Rock/East Foothills	78
Figure 2.13: Housing Site in Cambrian Park Neighborhood	80
Figure 2.14: Housing Sites at Pleasant Hills	83
Figure 2.15: Urban Islands – Communications Hill	95
Figure 2.16: Urban Islands – Cambrian Park	97

How to Use the **Housing Element Update**

A Housing Element is a planning document required by California state law as part of the local government's General Plan. The Housing Element is intended to address the current and future housing needs of a community, including the development, preservation, and improvement of housing for all income levels.

The California Department of Housing and Community Development (HCD) sets forth specific requirements for the Housing Element, including an assessment of housing needs, identification of sites suitable for housing development, and policies to promote affordable housing. The Housing Element must be updated every eight years to reflect changing community needs and to ensure that the local government is meeting its goals for housing production.

The Housing Element plays a critical role in California's efforts to address its housing crisis by providing solutions to affordability and quality in housing. By requiring local governments to plan for housing growth and development, the Housing Element helps ensure that California's communities can provide a range of housing options for residents at all income levels.

The 2023-2031 update to the County of Santa Clara Housing Element is divided into the following chapters:

Chapter 1: Overview of Housing Element Update 2023-2031

Chapter 2: Housing Needs and Production

Chapter 3: Fifth Cycle Performance Review and Sixth Cycle Housing Strategies and Policies

Chapter 4: County Housing Strategies, Policies, and Programs

How the Housing Element is used will vary greatly based on the user. This section gives some general suggestions based on different users. Please also review the Frequently Asked Questions section, for general questions about the Housing Element.

County Officials

As an elected or appointed official, you have a duty to oversee the development, preservation, and improvement of housing for members of your community. This includes future members of the community and those of varying income levels, abilities, ages, and backgrounds.

Professional staff employed by the County will also need to be familiar with the Housing Element to implement the goals, strategies, policies, and programs it contains.

The Housing Element contains goals and policies to guide you in your work to ensure that these goals are met while still allowing for an appropriate level of local control. Some of the key sections County officials should be familiar with include:

- Chapter 2: 2.04b Development Capacity Analysis.
- Chapter 3: 3.05 Sixth Cycle Housing-Related Strategies and **Policies**
- Chapter 4: County Housing Strategies, Policies, and Programs.

Homeowners

As a current or future homeowner, you may want to know how the Housing Element impacts you and your housing choices. The Housing Element contains information about housing-related programs for both first-time home buyers as well as current homeowners.

For those individuals looking to become first-time home buyers, the County has several programs that may be of assistance, including:

- Chapter 4: Program 1.02 Limited Equity Housing Cooperative Projects (LEHCs).
- Chapter 4: Program 1.04 Empower Homebuyers SCC.
- Chapter 4: Program 1.05 Mortgage Credit Certificate (MCC) Program.
- Chapter 4: Program 1.06 Below Market Partnership Program.
- Chapter 4: Program 1.31 Minor Home Repair and Maintenance.

Existing homeowners can find several programs and policies that can assist them as well. Some of these programs may include additional information on how to add an Accessory Dwelling Unit (ADU) and/or Junior Accessory Dwelling Unit (JADU), programs to assist in home repair or maintenance, and information on how to keep your home safe from wildfires. Chapter 4 describes a number of these policies and programs including:

- Chapter 4: Program 1.31 Minor Home Repair and Maintenance.
- Chapter 4: Program 2.07 Streamline Accessory Dwelling Unit (ADU) Processing.
- Chapter 4: Program 2.18 Training and Support to Homeowners Aging in Place.

Chapter 4: Program 2.22 – Educate homeowners in high fire risk areas of hazards.

Please see Chapter 4 for the full list of programs and policies.

Landlords/Tenants

The County of Santa Clara has housing programs geared at assisting tenants as well as landlords, including:

- Chapter 4: Program 1.18 Tenant/Landlord Dispute Mediation Services.
- Chapter 4: Program 1.19 Eviction Diversion Program.

Please see Chapter 4 for the full list of programs and policies.

Developers

Coordination with housing developers, especially affordable housing developers, is crucial to seeing more housing built in Santa Clara County. Developers can use the Housing Element to learn more about the sites identified for additional housing development. They can also take advantage of some of the County's on-going efforts to free up additional land for residential development such as: Program 2.12 - Update Zoning Ordinance for Re-use of Non-Residential Buildings to Residential. Some sections of the Housing Element that may be of interest to developers include:

- Chapter 2: Housing Needs and Production
- Chapter 4: County Housing Strategies, Policies, and Programs

Affordable Housing Advocates

The provision of affordable housing is critical for the continued vitality of the Bay Area. The County of Santa Clara has partnered with affordable housing developers in the past and will continue to provide support through a number of programs and funding mechanisms. To learn more about past projects, as well as future opportunities, please read the following sections:

- Chapter 2: 2.04b Development Capacity Analysis.
- Chapter 3: 3.03 Review of County's Investment in Countywide Housing Efforts During Fifth Cycle and Beyond.
- Chapter 3: 3.05 Sixth Cycle Housing-Related Strategies and Policies.
- Chapter 4: County Housing Strategies, Policies, and Programs.

Special Housing Needs

Part of the role of the Housing Element is to plan for a variety of housing types for a wide variety of individuals and circumstances. This includes looking at situations such as housing for agricultural workers, Seniors, individuals with disabilities, and temporary housing. To learn more about these programs and policies please visit the following sections of the Housing Element:

- Chapter 3: Sixth Cycle Housing-Related Strategies and Policies.
- Chapter 4: County Housing Strategies, Policies, and Programs.

Members of the Community

Community engagement is a key part of the Housing Element update process. Throughout the process, the County of Santa Clara has reached out to community members like you for your input and feedback. Thank you for your participation in the Housing Element process and for your continued interest. To learn about how public

input was incorporated into the Housing Element, please refer to the following section:

Chapter 1: Community Participation and Outreach.

Housing Element FAQ

What is the purpose of a Housing Element?

The purpose of a Housing Element is to address the current and future housing needs of a community, including the development, preservation, and improvement of housing for all income levels.

What are the requirements for a Housing Element?

The requirements for a Housing Element include an assessment of housing needs, identification of sites suitable for housing development, and policies to promote affordable housing. The Housing Element must be updated every eight years and approved by HCD.

The main categories or types of information and analysis required in a Housing Element update are:

- Identification and analysis of existing housing needs and projected housing needs;
- A statement of goals, objectives, strategies, and policies relating to the maintenance, preservation, improvement, and development of housing;
- An analysis of the capacity of the existing General Plan and Zoning Ordinance to meet projected needs; and,
- A summary of housing programs and a five-year schedule of implementation measures.

The 2023-2031 update serves four additional important purposes:

- To document local housing needs in the context of existing County land use and growth management policies;
- To affirmatively further fair housing throughout Santa Clara County;
- To explain important components of planning policies in Santa Clara County, which has urban growth management policies that guide urban housing development to occur within cities and Urban Service Areas (USAs) to preserve open space and promote rural land use densities outside cities: and
- To document the many other ways, in addition to the approval of residential development, by which the County contributes significantly to meeting local and countywide housing needs.
- Who is responsible for preparing a Housing Element?
- Local governments are responsible for preparing a Housing Element. In this case, the County of Santa Clara is responsible for the preparation and update of the Housing Element for the unincorporated areas of the county.

How often does a Housing Element need to be updated?

A Housing Element needs to be updated every eight years. HCD will release a detailed timeline of when Housing Elements need to be submitted to HCD and approved for compliance with State law.

How does a Housing Element address affordable housing?

A Housing Element addresses affordable housing through policies that promote the production of affordable housing, such as inclusionary zoning and density bonuses. It also acknowledges the use of public funds (such as Measure A) to help subsidize the development of affordable housing.

How does a Housing Element address the needs of different income levels?

A Housing Element addresses the needs of different income levels by identifying the housing needs of all income levels and developing policies to promote the production and preservation of housing for all income levels. The Regional Housing Needs Allocation (RHNA) identifies housing production targets for a range of income brackets—ensuring that the County plan for housing at all income levels.

What role do public participation and community input play in the preparation of a Housing Element?

Public participation and community input are critical in the preparation of a Housing Element. Local governments are required to engage with the community in the development of the Housing Element, through public meetings and other outreach efforts, and the County of Santa Clara held numerous on-line and in-person events. Section 1.08 highlights the Community Engagement plan and all of the efforts that went into meeting with the community and integrating their feedback into the final draft of the Housing Element.

How are housing needs assessed in a Housing Element?

Housing needs are assessed in a Housing Element through an analysis of demographic data, population projections, and housing market data. In the case of the County of Santa Clara, the Association of Bay Area Governments (ABAG) developed the methodology to assess the housing need in the region, and then assigned a certain number of projected units to each member jurisdiction. This is called the Regional Housing Needs Allocation (RHNA).

RHNA methodology adopted by ABAG and approved by HCD intends to achieve five primary objectives: increase housing supply and mix of housing types; promote infill development and

socioeconomic equity; promote improved intraregional jobs-housing relationship; balance disproportionate household income distributions; and affirmatively further fair housing.

What is the role of the state government in the review and approval of a Housing Element?

The state government reviews and approves Housing Elements to ensure they comply with state law and meet the state's housing goals. HCD provides guidance and technical assistance to local governments in the preparation of the Housing Element.